

Performance Review Body Monitoring Report

SES RP3 - 2022

This report is automatically generated from: sesperformance.eu

COPYRIGHT NOTICE

© European Union, 2025

AND DISCLAIMER

This report has been prepared for the European Commission by the Performance Review Body of the Single European Sky (PRB).

Reproduction is authorised provided the source is acknowledged. However, neither the European Commission, nor any person acting on its behalf, may be held responsible for the use which may be made of the information contained in this publication, or for any errors which may appear, despite careful preparation and checking.

TABLE OF CONTENTS

1	OVE	RVIEW	3
	1.1	Contextual information • • • • • • • • • • • • • • • • • • •	3
	1.2	Main PRB findings - 2022 · · · · · · · · · · · · · · · · ·	3
	1.3	Traffic (SES RP3 area) · · · · · · · · · · · · · · · · · · ·	3
	1.4	Safety (SES RP3 area) · · · · · · · · · · · · · · · · · · ·	4
	1.5	Environment (SES RP3 area) · · · · · · · · · · · · · · · · · · ·	4
	1.6	Capacity (SES RP3 area) · · · · · · · · · · · · · · · · · · ·	5
	1.7	Cost-efficiency (SES RP3 area) · · · · · · · · · · · · · · · · · · ·	6
2	SAF	ETY - SES RP3	7
	2.1	PRB monitoring · · · · · · · · · · · · · · · · · · ·	7
	2.2	Actual versus planned number of ANSPs achieving the level of the EoSM targets for RP3	
		ahead of 2024 · · · · · · · · · · · · · · · · · · ·	7
	2.3	Occurrences - Rate of runway incursions (RIs) (PI#1) & Rate of separation minima infringe-	
		ments (SMIs) (PI#2)	7
3	ENV	/IRONMENT - SES RP3	3
	3.1	PRB monitoring · · · · · · · · · · · · · · · · · · ·	3
	3.2	En route performance · · · · · · · · · · · · · · · · · · ·	3
4	CAP	ACITY - SES RP3	9
	4.1	PRB monitoring · · · · · · · · · · · · · · · · · · ·	9
	4.2	En route performance · · · · · · · · · · · · · · · · · · ·	J
	4.3	Terminal performance · · · · · · · · · · · · · · · · · · ·	2
5	cos	T-EFFICIENCY - SES RP3	3
	5.1	PRB monitoring · · · · · · · · · · · · · · · · · · ·	3
	5.2	En route charaina zone · · · · · · · · · · · · · · · · · · ·	3

1 **OVERVIEW**

• <80'K

1.1 Contextual information

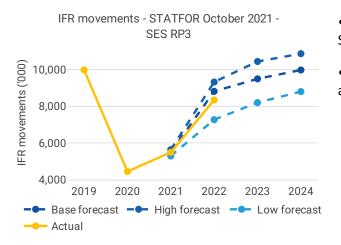
No of ACCs 49	Share en route / terminal	No of main ANSPs 29
No of airports in the scope	costs 2022 83% / 17%	No of other ANSPs 14
of the performance plan:	En route charging zone(s) 29	No of MET Providers 26
• ≥80′K 42	Terminal charging zone(s) 26	

1.2 Main PRB findings - 2022

103

2022 was characterised by the post COVID-19 rebound of traffic, +52% compared to 2021, and the impacts on some of the SES Member States of Russia's war of aggression against Ukraine. Union-wide performance shows that a majority of ANSPs did not take the opportunity to prepare for the forecast traffic rebound by implementing the necessary and planned measures to provide capacity and improve environmental performance. This resulted in en route ATFM delays well above the tar-gets and contributed to horizontal flight inefficiency being the highest since 2016. The situation in Ukraine can only partially (and locally) explain these results. Neither does the drop in traffic due to COVID-19 pandemic explain this under performance, as ANSPs in total spent less than foreseen in their performance plans and, in any event, could recover the bulk of the foregone revenue in future years. On a positive note, safety management performance remained solid.

1.3 Traffic (SES RP3 area)

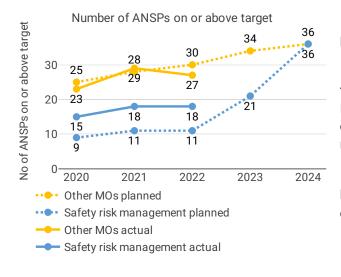


- 8,345 IFR movements were recorded in 2022 at SES level, +52% compared to 2021 (5,499K).
- Actual 2022 IFR movements represent 84% of the actual 2019 level (9,985K).

En route service units - STATFOR October 2021 -SES RP3 En route service units ('000) 140,000 120,000 100,000 80,000 60,000 2019 2020 2021 2022 2023 2024 ■ Base forecast ■ High forecast ■ Low forecast Determined - Actual

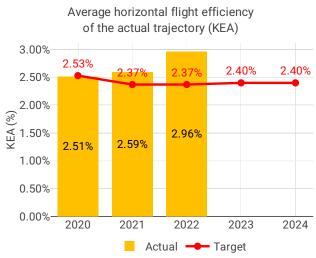
- 108,380K service units were recorded in 2022 at SES level, +62% compared to 2021 (66,893K).
- Actual 2022 service units were +3.8% above the plan (104,405K).
- Actual 2022 service units represent 87% of the actual 2019 level (125,158K).

1.4 Safety (SES RP3 area)



- Safety levels overall remained at pre-COVID-19 pandemic levels.
- 16 ANSPs already achieved the RP3 targets for the effectiveness of safety management for all Management Objectives (two years before the end of RP3). The remaining 20 ANSPs are expected to meet the targets by the end of RP3.
- The rate of accidents and incidents remained in line with the trend over the past 10 years, continuously decreasing.

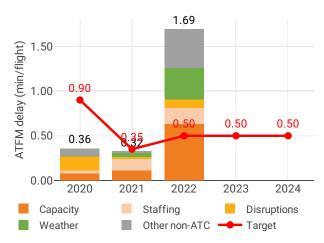
1.5 Environment (SES RP3 area)



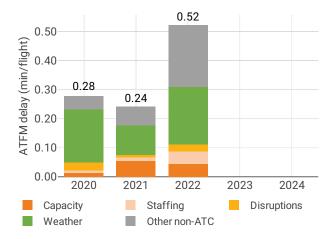
- Union-wide horizontal flight efficiency (KEA) performance targets were not achieved in 2022 and performance was at the worst levels since 2016. 25 Member States did not achieve their national/FAB targets.
- Horizontal flight efficiency deteriorated due to considerable capacity constraints, route extensions due to the closure of Ukrainian and Russian airspaces to European carriers following the Russian war of aggression against the Ukraine, and the continued avoidance of Belarus-ian airspace (since May 2021).
- For terminal airspace, both additional ASMA (holding) time and additional taxi-out time in-creased. Combined this shows a +28.9% increase compared to 2021, mainly driven by taxi-out performance. However, it is worth noting that performance remains better than 2019 levels.

1.6 Capacity (SES RP3 area)

Average en route ATFM delay per flight by delay groups



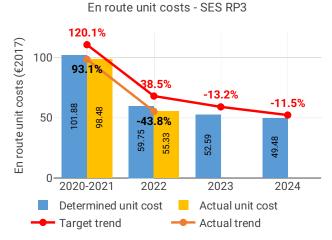
Average arrival ATFM delay per flight by delay groups



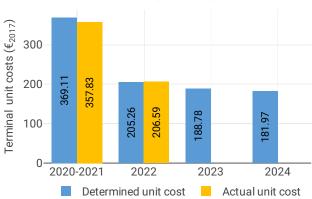
- The actual Union-wide average en route ATFM delay was 1.74 minutes per flight in 2022, 1.24 minutes per flight higher than the Union-wide target, and even higher than in 2019, despite less IFR movements.
- The European Commission adjusted the monitored value to 1.69, taking into account the delays due to the exceptional event relating to Russia's war of aggression against Ukraine. The adjusted actual value is 1.19 minutes per flight higher than the Union-wide target.
- 11 Member States did not achieve their local targets, indicating that most of the ANSPs did use the COVID-19 period to undertake the necessary initiatives to provide capacity to support the expected post-COVID-19 pandemic growth in traffic (as highlighted in last year PRB monitoring report).
- Terminal capacity performance deteriorated compared to 2021, mostly due to disruptions and airport-related capacity problems. All-cause departure delays were at a stunning 19.03 minutes per flight.
- Some ANSPs were not ready for the traffic recovery and network disruptions caused by sys-tem transitions. The impact of Russia's war of aggression against Ukraine also had an adverse effect. If ANSPs cannot implement capacity improvement

measures as planned, and/or can-not deploy new systems without major disruptions, 2023 is expected to show even higher delays.

1.7 Cost-efficiency (SES RP3 area)



DUC/AUC - Terminal determined/actual unit costs (DUC/AUC)



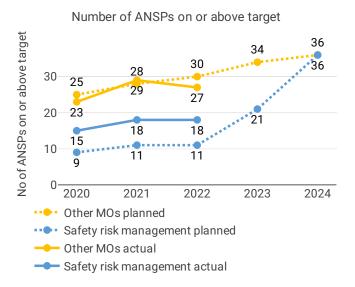
- In 2022, Member States met the en route costefficiency Union-wide target.
- Union-wide en route actual costs in 2022 were 3.9% below determined costs, while service units were 3.9% higher than planned. However, the decrease in costs is mainly attributable to a significantly higher inflation than forecasted.
- 25 Member States showed lower actual total costs compared to planned in 2022, of which 19 lower by more than 5%. Only one Member State, Spain, increased its costs by more than 5% compared to the determined.
- The en route actual unit cost for airspace users (AUCU) has been +2.4% higher than the determined unit cost, since inflation was higher than expected.
- The 2020/2021 revenue gap amounts to 5.7B €2017. An additional gap of 2.7 M€2017 originates from 2022 when States had revised their plans after the adoption of their 2022 unit rate. The total revenue gap will be recovered over a five to seven year period, starting from 2023.

2 SAFETY - SES RP3

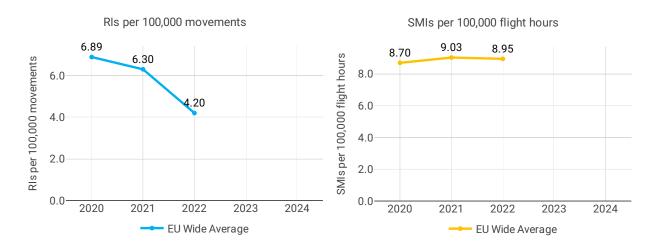
2.1 PRB monitoring

- Safety levels overall remained at pre-COVID-19 pandemic levels.
- 16 ANSPs already achieved the RP3 targets for the effectiveness of safety management for all Management Objectives (two years before the end of RP3). The remaining 20 ANSPs are expected to meet the targets by the end of RP3.
- The rate of accidents and incidents remained in line with the trend over the past 10 years, continuously decreasing.

2.2 Actual versus planned number of ANSPs achieving the level of the EoSM targets for RP3 ahead of 2024



2.3 Occurrences - Rate of runway incursions (RIs) (PI#1) & Rate of separation minima infringements (SMIs) (PI#2)



3 ENVIRONMENT - SES RP3

3.1 PRB monitoring

- Union-wide horizontal flight efficiency (KEA) performance targets were not achieved in 2022 and performance was at the worst levels since 2016. 25 Member States did not achieve their national/FAB targets.
- Horizontal flight efficiency deteriorated due to considerable capacity constraints, route extensions due to the closure of Ukrainian and Russian airspaces to European carriers following the Russian war of aggression against the Ukraine, and the continued avoidance of Belarus-ian airspace (since May 2021).
- For terminal airspace, both additional ASMA (holding) time and additional taxi-out time in-creased. Combined this shows a +28.9% increase compared to 2021, mainly driven by taxi-out performance. However, it is worth noting that performance remains better than 2019 levels.

3.2 En route performance

3.2.1 Horizontal flight efficiency of the actual trajectory (KEA) (KPI#1), of the last filed flight plan (KEP) (PI#1) & shortest constrained route (SCR) (PI#2)



3.2.2 Summary of performance at local level

(%)

State	Target	Actual
Austria	1.96	2.13 X
Belgium	3.05	3.55 🗶
Bulgaria	2.25	3.31 X
Croatia	1.46	1.53 🗶
Cyprus	3.84	4.24 X
Czech Republic	2.05	2.59 🗶
Denmark	1.14	1.23 X
Estonia	1.22	5.39 🗶
Finland	0.88	3.27 🗶
France	2.83	3.29 X
Germany	2.30	2.79 🗶
Greece	1.92	2.36 🗶
Hungary	1.49	2.19 🗶
Ireland	1.13	1.13 🗸
Italy	2.67	3.01 X
Latvia	1.25	6.16 X
Lithuania	1.92	11.99 🗶
Malta	1.80	1.92 🗶
Netherlands	2.62	3.09 🗶
Norway	1.55	1.35 ✓
Poland	1.65	4.76 🗶
Portugal	1.80	1.55 ✓
Romania	2.05	3.37 🗶
Slovakia	2.13	4.04 X
Slovenia	1.55	1.76 🗶
Spain	3.08	3.33 🗶
Sweden	1.05	1.71 X
Switzerland	3.95	4.55 🗶

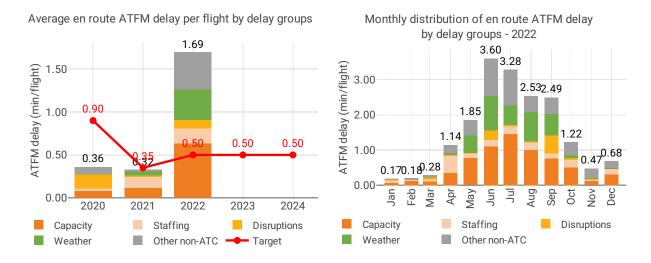
4 CAPACITY - SES RP3

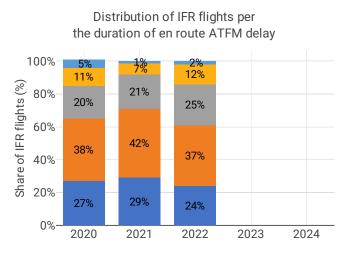
4.1 PRB monitoring

- The actual Union-wide average en route ATFM delay was 1.74 minutes per flight in 2022, 1.24 minutes per flight higher than the Union-wide target, and even higher than in 2019, despite less IFR movements.
- The European Commission adjusted the monitored value to 1.69, taking into account the delays due to the exceptional event relating to Russia's war of aggression against Ukraine. The adjusted actual value is 1.19 minutes per flight higher than the Union-wide target.
- 11 Member States did not achieve their local targets, indicating that most of the ANSPs did use the COVID-19 period to undertake the necessary initiatives to provide capacity to support the expected post-COVID-19 pandemic growth in traffic (as highlighted in last year PRB monitoring report).
- Terminal capacity performance deteriorated compared to 2021, mostly due to disruptions and airport-related capacity problems. All-cause departure delays were at a stunning 19.03 minutes per flight.
- Some ANSPs were not ready for the traffic recovery and network disruptions caused by sys-tem transitions. The impact of Russia's war of aggression against Ukraine also had an adverse effect. If ANSPs cannot implement capacity improvement measures as planned, and/or can-not deploy new systems without major disruptions, 2023 is expected to show even higher delays.

4.2 En route performance

4.2.1 En route ATFM delay (KPI#1)



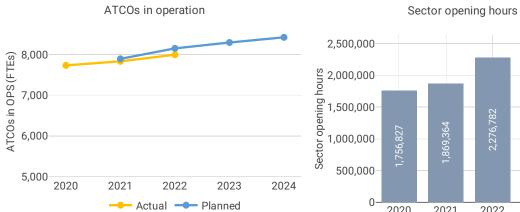


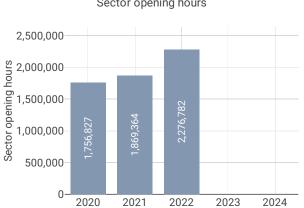
4.2.2 Summary of performance at local level

En route delay (min/flight)

State	Target	Actual
Austria	0.17	0.07 ✓
Belgium	0.17	0.13 🗸
Bulgaria	0.08	0.00 🗸
Croatia	0.16	0.57 🗶
Cyprus	0.16	0.00 🗸
Czech Republic	0.11	1.33 🗶
Denmark	0.06	0.00 🗸
Estonia	0.03	0.00 🗸
Finland	0.05	0.00 🗸
France	0.25	1.49 🗶
Germany	0.27	2.20 🗶
Greece	0.14	0.15 🗶
Hungary	0.11	0.54 🗶
Ireland	0.03	0.00 🗸
Italy	0.11	0.15 🗶
Latvia	0.03	0.00 🗸
Lithuania	0.02	0.00 🗸
Malta	0.01	0.00 🗸
Netherlands	0.14	0.04 🗸
Norway	0.08	0.01 🗸
Poland	0.12	1.09 🗶
Portugal	0.13	0.67 🗶
Romania	0.04	0.00 🗸
Slovakia	0.07	0.00 🗸
Slovenia	0.09	0.00 🗸
Spain	0.20	0.30 X
Sweden	0.07	0.04 🗸
Switzerland	0.19	0.21 🗶

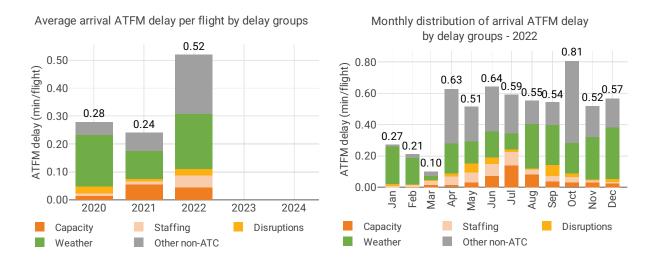
4.2.3 Other indicators





4.3 Terminal performance

4.3.1 Arrival ATFM delay (KPI#2)

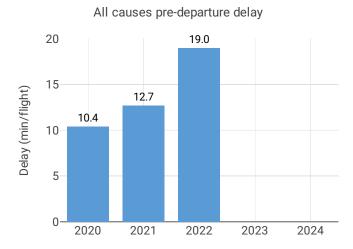


4.3.2 Summary of performance at local level

A rrival	velah	(min/flight	
Affivai	ueiav	(1111111/11118111	

State	Target	Actual
Austria	0.87	0.15 ✓
Belgium	1.08	0.11 🗸
Bulgaria	NA	
Croatia	NA	
Cyprus	NA	
Czech Republic	0.40	0.13 🗸
Denmark	0.10	0.02 🗸
Estonia	0.00	0.00 🗸
Finland	0.28	0.06 🗸
France	0.40	0.62 🗶
Germany	0.45	0.28 🗸
Greece	0.70	1.64 🗶
Hungary	0.05	0.00 🗸
Ireland	0.20	0.15 🗸
Italy	0.33	0.07 🗸
Latvia	0.02	0.00 🗸
Lithuania	NA	
Luxembourg	0.05	0.10 🗶
Malta	0.01	0.00 🗸
Netherlands	1.60	1.78 🗶
Norway	0.50	0.10 🗸
Poland	0.21	0.04 🗸
Portugal	1.91	2.31 X
Romania	0.39	0.01 🗸
Slovakia	NA	
Slovenia	NA	
Spain	0.66	0.48 🗸
Sweden	0.15	0.09 🗸
Switzerland	1.15	0.74 🗸

4.3.3 Other terminal performance indicators (PI#1-3)

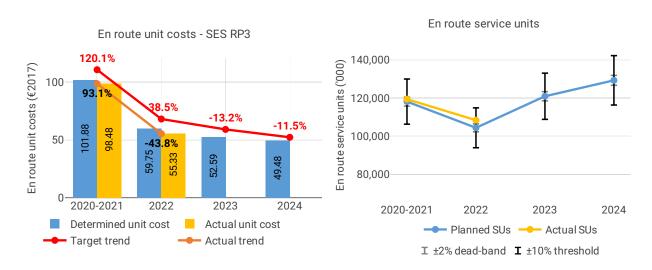


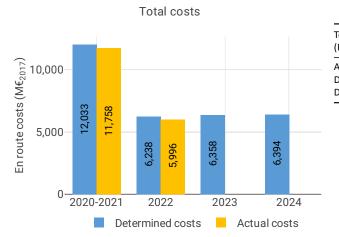
5 COST-EFFICIENCY - SES RP3

5.1 PRB monitoring

- In 2022, Member States met the en route cost-efficiency Union-wide target.
- Union-wide en route actual costs in 2022 were 3.9% below determined costs, while service units were 3.9% higher than planned. However, the decrease in costs is mainly attributable to a significantly higher inflation than forecasted.
- 25 Member States showed lower actual total costs compared to planned in 2022, of which 19 lower by more than 5%. Only one Member State, Spain, increased its costs by more than 5% compared to the determined.
- The en route actual unit cost for airspace users (AUCU) has been +2.4% higher than the de-termined unit cost, since inflation was higher than expected.
- The 2020/2021 revenue gap amounts to 5.7B €2017. An additional gap of 2.7 M€2017 originates from 2022 when States had revised their plans after the adoption of their 2022 unit rate. The total revenue gap will be recovered over a five to seven year period, starting from 2023.

5.2 En route charging zone

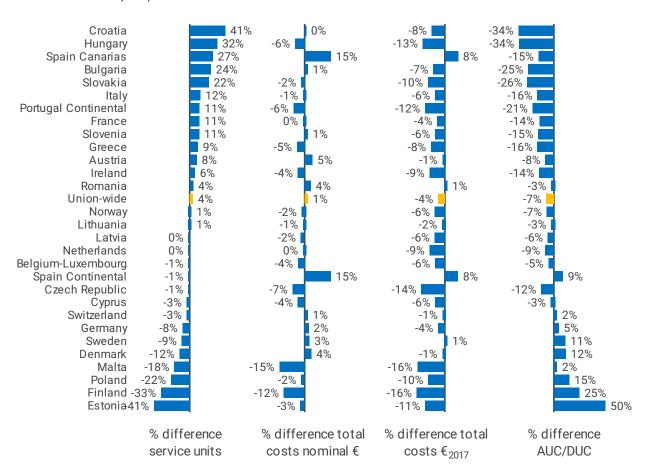




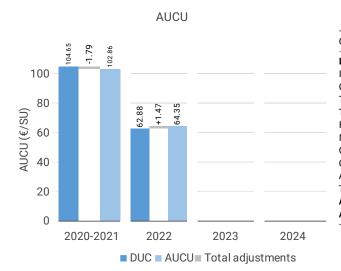
Actual and determined data Total costs - nominal 2020-2021 2022 2023 2024 (M€)

(M€)				
Actual costs	12,238	6,721	NA	NA
Determined costs	12,476	6,632	6,861	6,988
Difference costs	-238	88	NA	NA

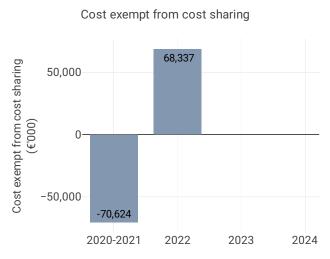
5.2.1 Summary of performance at local level



5.2.2 Actual unit cost incurred by the users (AUCU) (PI#1)

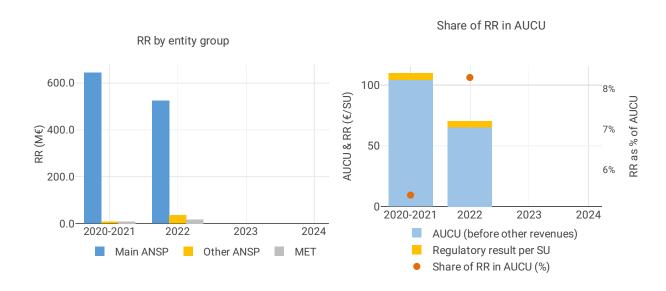


AUCU components (€/SU) – 2022		
Components of the AUCU in 2022	€/SU	
DUC	62.88	
Inflation adjustment	3.43	
Cost exempt from cost-sharing	0.63	
Traffic risk sharing adjustment	-1.35	
Traffic adj. (costs not TRS)	-0.35	
Finantial incentives	0.00	
Modulation of charges	0.00	
Cross-financing	0.00	
Other revenues	-0.64	
Application of lower unit rate	-0.26	
Total adjustments	1.47	
AUCU	64.35	
AUCU vs. DUC	+2.0%	



Cost exempt from cost sharing by item - 2022	€′000	€/SU
New and existing investments	-35,028	-0.32
Competent authorities and qualified	-6,078	-0.06
entities costs		
Eurocontrol costs	12,671	0.12
Pension costs	-3,205	-0.03
Interest on loans	1,479	0.01
Changes in law	98,497	0.91
Total cost exempt from cost risk sharing	68,337	0.63

5.2.3 Regulatory result (RR)



RR - Main ANSPs Net result from en route activity - Main ANSPs 2022 297.7 Cost sharing 600.0 8.0% 8.0.8 8.0% 80.8 8.0% Wo.8 8.0% Wo.8 8.0% 57.7 Traffic risk sharing 400.0 RR Incentives 200.0 Actual RoE in value 168.1 0.0 -0.0% 100.0 M€ 2020-2021 2022 2023 2024 200.0 300.0 0.0 Ex-ante RR (in value) Ex-post RR (in value)

RR in percent of en route revenues

ANSP loss

ANSP gain